Ten tips for advancing a culture of improvement in primary care

1. Commit the time and resources

Strengthening our focus on QI meant ensuring that a core set of physicians and other staff were paid to engage in improvement work. Our physician partnership agreed to redistribute clinical income to pay for a physician quality lead at each clinic. We used clinical income to supplement dedicated government funds to hire a full-time QI analyst to support data collection and reporting. Local QI teams, which comprised a physician, nurse, clerical and other interested staff, were supported to meet every 2 weeks. We provided QI training to all QI team members and have incorporated ongoing professional development into our monthly Quality Steering Committee meetings. We achieved buy-in by articulating a clear vision for a QI programme that responded to a number of external drivers, including increased accountability to government for quality and a direction from our affiliated university to teach QI. Staff physicians now run a QI curriculum for residents, and residents contribute significantly to improvement work that is aligned with practice priorities.

2. Appeal to intrinsic motivation

Our QI efforts leveraged the intrinsic motivation of staff to improve patient care and education for learners. Many healthcare providers perceive QI as synonymous with governmental mandates and costcutting. We have been clear from the start that our QI priorities have been selected because staff and patients in our organisation think they are important. Our QI plan does include government-selected priorities (eg, timely access), but also incorporates relatively unique areas reflective of our practice setting (eg, HIV management). Our mandate to teach QI takes advantage of our clinicians' passion for teaching and motivates clinicians to develop related expertise. For example, we recently introduced safety incident reviews into the residency curriculum with the twin goals of increasing both staff and resident competency in the area.

3. Measure and improve patient experience

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Our patient experience survey has been one of the most important drivers of QI in our organisation. We have developed and implemented a low-cost, feasible approach to collecting practice-level patient feedback using a regularly administered survey emailed to patients in their birth month.⁷ The response rate is about 20%. In our setting, survey data have been easier to collect and analyse than data from our practice electronic medical record. Patient feedback has helped us identify and prioritise improvement opportunities (eg, awareness of our urgent care clinics). Unexpectedly, it has also helped us engage staff. Positive patient feedback has been rewarding for staff, and some patient recommendations have validated concerns staff had raised (eg, long waits on the phone). We also include two open-ended questions in the survey, which provide us with stories that complement data we present in graphs—these stories are more compelling to some staff than numbers.

4. Try and pick an early win

We invested early efforts in improving cancer screening rates. This priority made sense for a number of reasons: our screening rates for cervical, breast and colorectal cancer were at or below the provincial average, there was evidence about what practice-based interventions lead to improvement, we had a core group of individuals with related interest and expertise, and our efforts aligned with existing physician financial incentives. Over a 6-month period, we focused efforts on developing a system for obtaining accurate data and proactively recalling patients overdue for cervical, breast or colorectal cancer screening.⁸ We have continued to make changes to our process to improve screening rates, understand and reduce inequities, and reduce costs.⁹ Our early success demonstrated to staff that improvement was possible.

5. Learn and adjust course when things don't go as planned

Our very first initiative involved measuring and improving influenza immunisation uptake among patients 65 and older. We thought it would be a quick win. It was relatively easy to measure, it aligned with existing physician financial incentives, and we thought recalling patients proactively would be a relatively loweffort way of improving rates. We were disappointed when we saw little improvement in our numbers. In hindsight, we suspect we underestimated the impact of imperfect data. We could attribute immunisations documented in our practice electronic medical record but did not have data on immunisations given at public health units, specialists' offices or pharmacies. In Ontario, the last option has become an increasingly convenient and common source for patients to receive their immunisations. By 2014, the Quality Steering Committee felt it no longer made sense for us to spend our limited resources to supplement mass media campaigns and encourage patients to receive influenza shots at our clinic, so we dropped the measure from our QI plan.

6. Try, try and try again

Recognising failures is important, but some priorities—like timely access—are too important to give up on. In 2012, we began transparently reporting 'third next available' appointment data ¹⁰ for all staff physicians on clinic desktop computers. Staff physicians had been receiving their own data confidentiality for over a year, and physicians on the QI committee felt unanimously that transparency was fair and could^{PF} spur improvement. Most physicians were supportive but some felt unfairly targeted. We offered individualised support, organised local educational sessions and enrolled some teams in provincially run learning collaboratives. But we seemed to make little progress improving. More worryingly, physicians and staff seemed to be growing resentful and sceptical of QI. We decided to take a break from active improvement. We continued to monitor our performance and eventually renewed our efforts with new approaches. We began measuring access through our patient experience survey. We started measuring continuity, recognising it as an important balance to timely access. We used 'positive deviance'¹¹ to build on strengths: we interviewed physicians with a low 'third next available' appointment to identify strategies for improving access and shared these with colleagues through mentorship and written tip sheets. We became more explicit about the entire team's role in improving access. Most recently, we have held patient focus groups to better understand what access means to them. Recent data suggest a modest improvement in patient-reported access when sick.

7. Involve patients in the improvement work

Some of our biggest successes have happened because we involved patients in the improvement work. In 2014, only 56% of our patients surveyed reported that it was easy to access care from our team on the evenings, weekends and holidays—despite us having urgent care clinics most evenings and on both weekend days, as well as a 24-hour telephone on-call service. We used principles of experience-based design¹² to have patients help us understand the problem (low awareness of our urgent care options) and codesign solutions (email advertisement and reformatted waiting room posters). Now close to 80% of patients say it is easy to access care after hours. Our experience working with patients motivated us to host a 1-day engagement event to solicit patient feedback on how we could improve the typical medical visit. More than 350 patients volunteered, and we randomly selected 36 patient advisors representative of our practice demographics. Patient advisors were educated about our organisation and then worked together to make several practical recommendations that we have since implemented.¹³ We continue to engage patients in a variety of ways, from quick conversations in the waiting room to topic-specific focus groups, to indepth problem-solving with our Patient and Family Advisory Committee. Working with patients has helped shift our organisation to one that routinely values the patient perspective when designing programmes and services.

8. Welcome criticism and accept imperfection

'The data are wrong' is a common reaction when clinicians are presented with practice data.¹⁴ Sometimes the critics are right—the data are wrong or imperfect in some way. Our QI leaders have tried to welcome criticism, suppress our own defensive reactions, and have made changes to how we collect, analyse or present data based on staff feedback. For example, we added CIs to our data reporting, conducted a waiting room survey to understand if email responses to our patient survey were representative,⁷ and incorporated more data in our calculation of cancer screening.⁸ Sometimes we are just transparent about data limitations and acknowledge that a single measure only tells a piece of a larger story. We now respond to criticisms about data with an invitation to meet, review practice-level Help data and engage in dialogue about QI.

9. Think in terms of ongoing improvement not time-limited projects

Some experts have suggested that QI projects should be time-limited to maintain momentum.¹⁵ In our opinion, concerted efforts to enable change may be time-limited, but the commitment to monitor and sustain improvement in a core set of performance indicators should be ongoing. In our organisation, we monitor measures where we are performing well and select others for active improvement. Where relevant, data collection is integrated into the daily workflow of staff. Individual projects relate to the dashboard measures, ideally with a driver diagram to draw explicit connections. As Berwick¹⁶ wisely said, 'All improvement requires change, but not all change is improvement'. We have realised that change is often initiated by clinicians and managers not familiar with QI principles. Our QI team members

emphasise the importance of understanding the problem before introducing a change and using data to understand the impact of change. We are striving towards an organisational culture where all staff answer the three questions from the Institute for Healthcare Improvement's Model for Improvement¹⁷ before pursuing a change idea.

10. Integrate QI with management and operations

Ongoing success has required the ongoing support of the department's executive team, and the leadership, time and expertise of a dedicated QI Programme Director who is involved in operational decision-making. In 2011, the department chief asked the new QI Programme Director to join the organisation's management team. Early on, the chief also ensured QI was a standing item on the medical staff meeting agenda with substantial dedicated time. QI initiatives are now embedded in the organisation's strategic plan. But there are ongoing tensions. We continue to have separate operations and quality committees. The former develops and oversees policies, procedures and day-to-day functioning. The latter monitors our dashboard measures and oversees improvement initiatives. But inevitably there is overlap. For example, improving access and patient-centredness is inextricably tied to management and operations. Having a separate QI committee though has helped us develop a cadre of staff across the organisation with time and skills to engage in improvement—staff who at first were relatively junior and have now developed leadership experience.

Conclusion

Clinician-led QI offers an opportunity to advance the inextricably linked goals of improving patient care and restoring meaning in work. We have offered insights from our own efforts in practice improvement over the last 7 years. Our organisation has developed a cadre of QI leaders, tracks a range of performance measures and has demonstrated sustained improvements in important areas of patient care. Success has required deep engagement with both patients and clinicians, a long-term vision, and requisite patience.

Acknowledgments

We would like to acknowledge the support and collective contributions of the St.Michael's Hospital Family Medicine Associates and the St. Michael's Hospital Academic Family Health Team executive team, operations committee, quality steering committee, local quality improvement teams, and our electronic medical record associate, Lisa Miller.

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